House Bill 1447 (AS PASSED HOUSE AND SENATE)

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By: Representatives Persinger of the 119th, Gaines of the 120th, and Efstration of the 104th

A BILL TO BE ENTITLED AN ACT

To provide a new charter for the City of Statham, Georgia; to repeal all prior charters for the City of Statham, Georgia, and enactments, local legislation or home rule amendments relating thereto made prior to the effective date of this enactment; to provide for definitions; to provide for city limits; to provide for corporate powers; to provide that certain ordinances, by-laws, rules and regulations in force in the City of Statham, shall remain in force until amended or repealed by the mayor and city council; to provide for the registration of electors; to provide for election of the mayor and councilmember; to provide for certain restrictions on candidates and their supporters; to provide for penalties; to provide for the mayor and city council and their powers and duties; to provide for the compensation and expenses of the mayor and councilmember; to provide for a mayoral veto; to provide for a city administrator; to provide for a vice-mayor; to provide for the filling of vacancies in the office of mayor and councilmember; to provide for certain restrictions on councilmembers; to provide for a city clerk; to provide for the organization of the city government; to provide for city planning; to provide for a city attorney; to provide for certain officers and employees; to provide for official bonds; to provide that certain political activity shall be prohibited; to provide for penalties; to provide for the fiscal administration of said city and procedures thereto; to provide for the assessment of property for taxation and the procedures connected in addition; to provide for a tax levy; to provide for tax due dates and tax bills; to provide for

the collection of delinquent taxes; to provide for special assessments; to provide for disbursements by checks; to provide for an official depository; to provide for restrictions on actions for damages against the city; to provide for a municipal court, jurisdiction, and judges thereto; to provide for appeals from said court; to provide for prior ordinances and enactments; to provide for severability; to provide for related matters; to repeal a specific Act; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.01.

This Act shall constitute the whole charter of the City of Statham, Georgia, repealing and replacing all previous charters and enactments, local legislation, and home rule amendments thereto enacted prior to the effective date of this enactment. The City of Statham, Georgia, in the County of Barrow, and the inhabitants thereof, are hereby constituted and declared a body politic and corporate by the name and style of City of Statham, Georgia, and by that name shall have perpetual succession, may sue and be sued, plead and be impleaded, in all the courts of law and equity, and in all actions whatsoever, and may have and use a common seal and change it at pleasure.

SECTION 1.02.

Definitions.

- 37 (a) As used in this charter the following words and terms shall have the following meanings:
- 38 (1) "Agency" shall mean any office, court, utility, board, commission, institution, or other
- organization in charge of or administering any public function or municipal affair of the
- 40 city.

41 (2) "At large" shall mean the entire city, as distinguished from representation by wards or

- 42 other districts.
- 43 (3) "City" shall mean the City of Statham, Georgia.
- 44 (4) "Code" shall mean any publication or compilation of rules, regulations, specifications,
- standards, limitations, or requirements by an agency of the federal or state government, or
- by a municipality, or by a trade association or other organization generally recognized as
- an authority in its field of activity.
- 48 (5) "Councilmember" shall mean a person elected to the city council as provided in this
- 49 charter.
- 50 (6) "Elector" shall mean a person residing within the city who is qualified to vote therein.
- 51 (7) "Member of the council" shall mean the mayor and each councilmember.
- 52 (8) "Nonpartisan" shall mean without any designation of candidates and members or
- 53 candidates of any state or national political party or organization.
- 54 (9) "Officer" shall mean and include the mayor, councilmember, member of boards and
- commissions, and any other persons classified as public officers by the laws or judicial
- decisions of this state. An "officer" in this definition shall fill an "office," and an
- 57 "employee" shall fill a "position of employment".
- 58 (10) "Public way" shall mean any land used by the public as a passageway, including, but
- 59 not limited to, streets, roads, highways, expressways, freeways, boulevards, avenues,
- parkways, alleys, lanes, sidewalks, walks, bridges, viaducts, subways, underpasses, tunnels,
- parking lots or spaces and other thoroughfares, and including the rights of way of such
- 62 public ways.
- (b)(1) The masculine shall include the feminine, the singular shall include the plural, and
- 64 vice versa.
- 65 (2) The word "shall" is mandatory; the word "may" is permissive.

66	SECTION 1.03.
67	City limits.

The municipal limits of the city shall be the same as those existing immediately before this enactment and such boundaries as may be annexed or deannexed in the future as provided by law.

71 **SECTION 1.04.**

72 Corporate powers.

- 73 The corporate powers of the city, to be exercised by the city council, shall include the following:
- 75 (1) To levy and to provide for the assessment, including special assessments, and collection of taxes on all property subject to taxation; and to levy and collect such other taxes as may be allowed now or in the future by law.
- 78 (2) To levy and to provide for the collection of license fees and taxes on privileges, 79 occupations, trades and professions; to license and regulate the same; to provide for the 80 manner and method of payment of such licenses and taxes; and to revoke such licenses 81 after due process for failure to pay any city taxes or fees.
- (3) To appropriate and borrow money to provide for payment of the debts of the city and to issue bonds for the purpose of raising revenue to carry out any project, program or venture authorized by this charter or the laws of the State of Georgia.
- (4) To make appropriations for the support of the government of the city; to authorize the expenditure of money for any purpose authorized by this charter and for any purpose which a municipality is authorized to by the laws of the State of Georgia; and to provide for the payment of expenses of the city.

89 (5) To enter into contracts and agreements with other governments and entities and with

- private persons, firms and corporations.
- 91 (6) To acquire, dispose of, and hold in trust or otherwise any real, personal or mixed
- property, in fee simple or lesser interest, inside or outside the city.
- 93 (7) To condemn property, inside or outside the city, for present or future use and for any
- orporate purpose deemed necessary by the governing authority, utilizing procedures
- enumerated in Titles 22, 32, and 36 of the O.C.G.A., or such other applicable laws as are
- or may hereafter be enacted.
- 97 (8) To acquire, lease, construct, operate, maintain, sell, and dispose of public utilities,
- 98 including, but not limited to, a system of waterworks, sewers and drains, sewage disposal,
- 99 gas works, electric light plants, transportation facilities, public airports, and any other
- public utility; to fix the taxes, charges, rates, fares, fees, assessments, regulations and
- penalties associated with the use of said utilities by customers; and to provide for the
- withdrawal of service for refusal or failure to pay the same.
- 103 (9) To accept or refuse gifts, donations, bequests or grants from any source for any
- purpose related to powers and duties of the city and the general welfare of its citizens, on
- such terms and conditions as the donor or grantor may impose.
- 106 (10) To grant franchises or make contracts for public utilities and public services; and to
- prescribe the rates, fares, regulations, and standards and conditions of service applicable
- 108 to the service to be provided by the franchise grantee or contractor, insofar as not in
- 109 conflict with valid regulations of the Public Service Commission.
- 110 (11) To provide for the acquisition, construction, building, operation and maintenance of
- public ways, parks and playgrounds, recreational facilities, cemeteries, markets and market
- houses, public buildings, libraries, public housing, airports, hospitals, parking facilities, and
- charitable, cultural, educational, recreational sport, conservation, curative, corrective,
- detention, penal and medical institutions, agencies and facilities, and any other public
- improvements, inside or outside the city; and to regulate the use of public improvements.

116 (12) To prescribe standards of health and sanitation and to provide for the enforcement of 117 such standards.

118 (13) To provide for and regulate the collection and disposal of garbage, rubbish and refuse; 119 and to prescribe the rates, fares, regulations, and standards and conditions of service 120 applicable to such solid waste services and to provide that charges may be imposed to cover the costs of such services which, if unpaid, shall constitute a lien against any property of persons served, which lien shall be second in priority only to liens for county and city 123 property taxes and shall be enforceable in the same manner and under the same remedies

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as a lien for city property taxes.

- 125 (14) To define, regulate and prohibit any act, practice, conduct, or use of property, 126 detrimental, or likely to be detrimental, to the health, morals, safety, security, peace, 127 convenience, or general welfare of inhabitants of the city; and to provide for the 128 enforcement of such standards.
- 129 (15) To establish minimum standards for and to regulate building construction and repair 130 and all other structures; to adopt building, housing, plumbing, electrical, gas, and heating 131 and air conditioning codes; to regulate all housing and building trades; and to provide for 132 the enforcement of such standards.
- 133 (16) To regulate and license or prohibit the keeping or running at large of animals and 134 fowls and to provide for the impoundment of same in violation of any ordinance or lawful order; to provide for their disposition, by sale, gift, or humane destruction of animals and 135 fowl when not redeemed as provided by ordinance; and to provide punishment for violation 136 of ordinances enacted pursuant to this paragraph. 137
- (17) To regulate the emission of smoke or other exhaust which pollutes the air, and to 138 prevent the pollution of natural streams which flow within the corporate limits of the city. 139 140 (18) To lay out, open, extend, widen, narrow, establish or change the grade of, abandon 141 or close, construct, pave, curb, gutter adorn with shade trees or otherwise improve, 142 maintain, repair, clean, prevent erosion of, and light the roads, alleys, and walkways within

143 the corporate limits of the city; to negotiate and execute leases over, through, under or 144 across any city property or the right of way of any street, road, alley, and walkway or 145 portion thereof within the corporate limits of the city, for bridges, passageways, or any 146 other purpose or use between buildings on opposite sides of the street and for other bridges, 147 overpasses and underpasses for private use at such location, and to charge a rental therefore 148 in such manner as may be provided by ordinance; to authorize and control the construction 149 of bridges, overpasses, and underpasses within the corporate limits of the city; and to grant 150 franchises and rights of way throughout the streets and roads, and over the bridges and 151 viaducts for the use of public utilities and for private use.

- 152 (19) To regulate the operation of motor vehicles and exercise control over all traffic, 153 including traffic and speed control regulations and devices on any public way and parking
- upon or across and public way the streets, roads, alleys and walkways of the city.
- 155 (20) To regulate and license vehicles operated for hire in the city, to limit the number of 156 such vehicles, to require the operators to be licensed, to require public liability insurance 157 of such vehicles in amounts prescribed by ordinance, and to regulate and rent parking
- spaces in public ways for the use of such vehicles.
- 159 (21) To organize and operate such public transportation systems as are deemed beneficial.
- 160 (22) To levy and provide for the collection of special assessments for public improvements.
- 162 (23) To provide penalties for the violation of any ordinance, rule, regulation or order 163 adopted pursuant to the authority of this charter and the laws of the State of Georgia as a 164 misdemeanors; to provide that persons sentenced to jail sentences may satisfy such 165 sentences in any public works or on the streets, roads, drains and squares in the city; to 166 provide for the commitment of such persons to any jail, or to provide for the commitment 167 of such persons to any county work camp or county jail by agreement with the appropriate 168 county officials.

169 (24) To define a nuisance and provide for its abatement whether on public or private

- property.
- 171 (25) To exercise the power of arrest through duly appointed police officers, and to
- establish, operate, or contract for a police and a fire protection agency.
- 173 (26) To fix and establish fire limits and from time to time to extend, enlarge or restrict the
- same; to prescribe fire safety regulations consistent with general law, relating to both fire
- prevention and detection and to firefighting; and to prescribe penalties and punishment for
- violations thereof.
- 177 (27) To provide comprehensive city planning for development by zoning; and to provide
- subdivision regulation and the like as the council deems necessary and reasonable to ensure
- a safe, healthy, and aesthetically pleasing community.
- 180 (28) To prohibit or regulate and control the erection, removal, and maintenance of signs,
- billboards, trees, shrubs, fences, buildings and any and all other structures or obstructions
- upon or adjacent to the rights of way of streets and roads or within view thereof, within or
- abutting the corporate limits of the city; and to prescribe penalties and punishment for
- violation of such ordinances.
- 185 (29) To regulate or prohibit junk dealers, pawn shops, the manufacture sale or
- transportation of intoxicating liquors, and the use and sale of firearms; to regulate the
- transportation, storage and use of combustible, explosive and flammable materials, the use
- of lighting and heating equipment, and any other business or situation which may be
- dangerous to persons or property; to regulate and control the conduct of peddlers and
- itinerant traders, theatrical performances, exhibitions, and shows of any kind, by taxing or
- otherwise; and to license, tax, regulate or prohibit professional fortune telling, palmistry,
- adult bookstores, and massage parlors.
- 193 (30) To establish procedures for determining and proclaiming that an emergency situation
- exists inside or outside the city limits, and to make and carry out all reasonable provisions

deemed necessary to deal with or meet such an emergency for the protection, safety, health or well-being of the citizens of the city.

(31) To create, alter or abolish departments, boards, offices, commissions and agencies of the city, and to confer upon such agencies the necessary and appropriate authority for carrying out all the powers conferred upon or delegated to the same including, without limitation, to establish the terms, conditions, rules, and policies for employment of city employees including compensation and providing of employment benefits such as insurance or retirement.

(32) To exercise and enjoy all other powers, functions, rights, privileges and immunities necessary or desirable to promote or protect the safety, health, peace, security, good order, comfort, convenience, morals, and general welfare of the city and its inhabitants; to exercise all implied powers necessary to carry into execution all powers granted in the charter as fully and completely as if such powers were fully enumerated herein; to exercise all powers now or in the future authorized to be exercised by other municipal governments under other laws of the State of Georgia. No list of particular powers in this charter shall be held to be exclusive of others nor restrictive of general words and phrases granting powers but shall be held to be in addition to such powers unless expressly prohibited to cities under the Constitution or applicable public act of the state.

SECTION 1.05.

214 Ordinances.

All ordinances, by-laws, rules and regulations now in force in said city, not inconsistent with this charter, are hereby declared valid and of force until amended or repealed by said mayor and councilmembers of said city.

219	ARTICLE II.
220	MAYOR AND CITY COUNCIL
221	SECTION 2.01.
222	City council.
223	(a) The mayor and five councilmembers shall compose the city council, in which is vested
224	all corporate and legislative authority and other powers of the city, except as otherwise
225	provided in this charter. The city council shall be the final judge of the election and
226	qualifications of its members.
227	(b) The city council shall hold regular public meetings at a stated time and place, as provided
228	by ordinance. The city council shall exercise its powers only in public meetings. A majority
229	of the city council shall constitute a quorum. The city council may by ordinance adopt rules
230	and by-laws to govern the conduct of its business, including procedures and penalties for
231	compelling the attendance of absent members.
232	(c) The city council shall hold special meetings upon the call of such meeting by the mayor
233	or any two councilmembers. Notice of such special meetings shall be served on all other
234	members personally, or by telephone personally, at least 48 hours in advance of the meeting.
235	Such notice to councilmembers shall not be required if the mayor and all councilmembers
236	are present when the special meeting is called. Such notice of any special meeting may be
237	waived by a councilmember in writing before or after such a meeting and by attendance at
238	the meeting. Only the business stated in the call may be transacted at the special meeting.

239 **SECTION 2.02.**

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240 Council terms and qualifications for office; term limits.

(a) The mayor and councilmembers shall serve for four-year terms or until their respective successors are elected and qualified. No person shall be eligible to serve as mayor or councilmember unless he or she has been a resident of the city for one year preceding the date of election of the mayor or councilmembers and must be a qualified voter in municipal elections for officers of this city. The mayor or councilmember shall continue to reside in the municipal limits during their period of service and to be registered and qualified to vote in municipal elections of this city. (b) The mayor and city councilmembers shall be elected from the city at large for a term of four years commencing on the first day of January after each regular municipal election. Any mayor or city councilmember who has been elected for two consecutive four-year terms under the provisions of this charter shall not be eligible to hold the same elected office for the succeeding term. Any individual that has been elected to hold any combination of elected offices of the city for four consecutive, four-year terms shall be ineligible to qualify for any elected office for a period of four years thereafter. For purposes of calculating any municipal term limit, an elected official's first term of office shall be considered the term of office commencing after December 31, 2023.

257 **SECTION 2.03.**

258 Compensation.

The city council may determine by ordinance the annual salary of the mayor and councilmembers, but no ordinance increasing such salary shall become effective until the date of commencement of the terms of the mayor and councilmember following the next regular election, provided that such regular election follows the adoption of such ordinance

by at least six months. The mayor and councilmembers shall be reimbursed for actual and necessary expenses incurred in the performance of their duties of office.

265 **SECTION 2.04.**

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Vacancy; filling of vacancies; removal of officers.

- (a) The office of mayor or councilmember shall become vacant upon the incumbent's death, resignation, forfeiture of office, failing or ceasing to reside in the city, or if such officeholder has been continuously disabled for a period of six months so as to prevent him or her from discharging the duties of his or her office, or removal from office in any manner authorized by this charter or the general laws of the State of Georgia. A vacancy in the office of mayor or councilmember shall be filled for the remainder of the unexpired term, if any, by appointment if less than six months remain in the unexpired term, otherwise by special election as provided for in Titles 21 and 45 of the O.C.G.A., or such other laws as are or may hereafter be enacted.
- (b)(1) The mayor or councilmembers may be removed from office for any one or more of the following causes:
- 278 (A) Conviction of a crime involving moral turpitude;
- (B) Failure at any time to possess any qualifications of office as provided by this charter or by law;
- 281 (C) Knowingly violating any express prohibition of this charter;
- (D) Abandonment of office or neglect to perform the duties thereof; or
- 283 (E) Failure for any other cause to perform the duties of office as required by this charter or by state law.
- 285 (2) Removal of any officer pursuant to this subsection shall be heard first following 286 referral to an investigative hearing conducted by the municipal court judge. The referral 287 may be made by the mayor or a majority vote of the city council. The notice of the

investigative hearing shall contain in writing the nature of the charges and the specific sections or subsections of the charter or code which the mayor or councilmember is alleged to have violated. Upon referral, the city solicitor shall present the case on behalf of the referring party. The mayor or councilmember subject to removal shall be entitled to be represented and to present evidence and arguments to the municipal court judge in his or her own defense. The hearing shall be conducted according to the rules of evidence and procedure, including the right of cross-examination, order of proof, and right of rebuttal applicable in the municipal court. The city council shall have the burden of proving its case by clear and convincing evidence of the grounds for removal. The municipal court judge shall make a recommendation to the city council regarding any removal or disciplinary action for the mayor or councilmember.

- (3) At their next regularly scheduled meeting, the city council shall consider the recommendation of the municipal court judge and shall either accept the recommendations or make any amendment, revisions or modification to the municipal court judge's recommendation. Any action to remove an officer, mayor, or councilmember from his or her office shall require majority vote of the remaining members of the council. The officer whose removal or discipline is being considered shall not vote on his or her own removal or discipline.
- (4) Any elected officer sought to be removed from office under this subsection shall have
 the right to appeal the decision of the city council to the Superior Court of Barrow County.
 Such appeal shall be governed by the same rules as govern appeals to the superior court

from lower courts.

310 **SECTION 2.05.** 311 Holding other office; voting when personally interested. 312 Except as authorized by law, the mayor or any councilmember shall not hold any other city office or other city employment during the term for which he or she was elected. Neither the 313 314 mayor nor any councilmember shall vote upon, sign or veto any ordinance, resolution, contract or other matter in which he or she shall receive a direct personal financial gain. 315 316 SECTION 2.06. 317 Powers and duties of mayor; veto; appointment of city administrator. (a) The mayor shall: 318 319 (1) Preside at meetings of the city council; 320 (2) Have a vote only in case of a tie; 321 (3) Be the ceremonial head of the city; 322 (4) Sign ordinances and resolutions on their final passage unless vetoed as provided in 323 subsection (b) of this section; 324 (5) Sign deeds, bonds and contracts when authorized by the city council to do so; 325 (6) Be the officer to accept process against the city; and 326 (7) Perform other duties imposed by this charter and ordinances not inconsistent with this 327 charter. 328 (b) Within 96 hours after the adjournment of any city council meeting, the city clerk shall 329 present to the mayor the draft record of proceedings of the meeting together with all ordinances and resolutions adopted at the meeting. Within seven days of receipt of an 330 331 ordinance or resolution, the mayor shall return it to the city clerk with his or her signature for 332 approval or with his or her veto. If an ordinance or resolution is vetoed, the mayor shall

attach a written statement explaining the reasons for his or her veto. Ordinances or

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resolutions vetoed by the mayor shall be considered at the next regular meeting of the city council, and the city council may pass the ordinance over the veto by the affirmative vote of four of its members. The effective date of an ordinance passed over the mayor's veto shall not be less than 15 days after the date of final passage. The mayor's veto power shall extend to disapproving or reducing individual appropriation items in the budget or any ordinance or resolution, except appropriations for auditing or investigating any part of the executive branch. The mayor shall not have the power to veto any emergency ordinance.

(c) The mayor shall appoint a city administrator who shall be approved by the city council. The city administrator may only be removed upon recommendation of the mayor by a majority vote of the city council. Said city administrator shall be the principal managerial

aide to the mayor and shall perform such duties as may be assigned by the mayor.

SECTION 2.07.

Vice-mayor.

The city council at the first regular meeting, after the newly elected councilmembers have taken office following each regular election, shall elect from its membership a vice-mayor for a term of two years. In the event that no decision is reached at such first regular meeting, the councilmember who received the highest number of votes when he or she was last elected shall become vice-mayor. The vice-mayor shall perform the duties of the mayor during his or her absence or inability to act and shall, in the event of a vacancy in the office of mayor, fill out any unexpired term in the office of mayor until said vacancy is filled pursuant to Section 2.04 of this charter, in which case a new vice-mayor shall be elected by majority vote of the city council.

SECTION 2.08.

357 Elections.

All primaries and elections shall be held and conducted in accordance with Chapter 2 of Title 21 of the O.C.G.A., as now effective, or hereafter amended. There shall be a municipal general election biennially in the odd years as provided by this charter and state law on the Tuesday next following the first Monday in November. It is the intent of this section of the charter that the elected officials of the City of Statham serve staggered terms with the mayor and two councilmembers to be elected in 2027 and every four years thereafter and with three councilmembers to be elected in 2025 and every four years thereafter. Those members of the council serving on the effective date of this charter shall serve out the terms to which they were elected. Political parties shall not conduct primaries for city offices and all names of candidates for city offices shall be listed without party designations. The person receiving a plurality of the votes cast for any city office shall be elected.

SECTION 2.09.

Restrictions on councilmembers.

The city council shall act in all matters as a body, and no member shall seek individually to influence the official acts of the mayor or any other officer or employee of the city, or to direct or request the appointment of any person to, or his or her removal from, any office or position of employment, or to interfere in any way with the performance of duties by the mayor or any other officer or employee. Councilmembers shall deal with the various agencies, officers and employees of the city, except boards of commissions authorized by this charter, solely through the mayor, and shall not give orders to any subordinates of the mayor, either publicly or privately. Nothing herein contained shall prevent the city council

from conducting such inquiries into the operation of the city government and the conduct of the city's affairs as it may deem necessary

SECTION 2.10.

382 City clerk.

The mayor shall appoint a city clerk who shall be approved by a majority vote of the city council. The city clerk shall be responsible for keeping and preserving the city seal and all records of the city council; attending meetings of the city council and the official minutes of its proceedings, including the names of members present and absent, the vote of each member on each question, each motion considered, and the title of each resolution or ordinance considered; preparing, the certifying copies of official records in his or her office, for which fees may be prescribed by ordinances; and performing such other duties as may be required by the city council or mayor. The city clerk may only be removed upon recommendation of the mayor by a vote of the city council.

SECTION 2.11.

393 City legislation.

Any action of the city council having a regulatory or penal effect, relating to revenue or the expenditure of money or required to be done by ordinance under this charter, shall be done only by ordinance. Each motion, resolution and ordinance shall be in written form before being introduced. The affirmative vote of at least three members of the city council shall be required to pass any motion, resolution or ordinance, including two readings in the case of an ordinance. Each ordinance, before being adopted, shall be read at two meetings not less than one week apart, and shall take effect ten days after its adoption, except that, where an emergency exists and the public safety and welfare require it, an ordinance containing a full

statement of the facts and reasons for the emergency may be made effective upon its adoption if approved by at least four members of the city council. No ordinance relating to a franchise, exclusive contract, or other special privilege shall be passed as an emergency ordinance. Amendments of ordinances and resolutions or parts thereof shall be accomplished only by setting forth the complete section, sections, subsections in their amended form. The original copies of all ordinances, resolutions and motion shall be filed and preserved by the city clerk. The city clerk shall maintain a compilation of all ordinances passed, and this compilation shall be known and cited officially as "The Code of the City of Statham, Georgia."

SECTION 2.12.

Rules and regulations.

The city council may by ordinance authorize officers and agencies of the city to promulgate formal rules and regulations within their respective jurisdictions, subject to such restrictions and standards of guidance as the city council may prescribe. No such formal rule or regulation shall take effect until it is filed with the city clerk, who shall file and preserve the original copy in his or her office. Amendments of such rules and regulations shall be accomplished only by setting forth complete sections or subsections in their amended form.

SECTION 2.13.

420 Investigations.

The city council by simple majority vote may make investigations into the affairs of the city and the conduct of any department, office or agency thereof, and for this purpose may subpoena witnesses, administer oaths, take testimony, and require the production of

evidence. Any person who fails or refuses to obey a lawful order issued in the exercise of these powers by the city council shall be punished as provided by ordinance.

426 ARTICLE III.
427 ORGANIZATION AND PERSONNEL
428 SECTION 3.01.
429 Organization.

The city government shall be organized into a Department of Government Administration, Police Department, Department of Public Works and Planning Department as provided in Section 3.02, unless and until otherwise provided by ordinance. All department heads shall be nominated by the mayor and approved by the city council and shall be subject to removal only by majority vote of the city council. The city council by such ordinances may establish, abolish, merge, or consolidate offices, positions or employment, departments, and agencies of the city, may provide that the same person shall fill any number of offices and positions of employment, and may transfer or change the functions and duties of offices, positions of employment, departments, and agencies of the city, subject to the following exceptions: all officers and employees of the city, except as otherwise specifically provided in this charter, shall be appointed and removed by and shall be under the direction and control of the mayor.

SECTION 3.02.

442 Planning.

(a) There shall be a planning department headed by a director who shall be appointed by the mayor and confirmed by the majority of the city council. The planning director shall have the following responsibilities to:

446 (1) Advise the mayor and city council on any matter affecting the physical development

- of the city;
- 448 (2) Formulate and recommend to the mayor and city council a comprehensive plan and
- 449 modifications of the comprehensive plan; and
- 450 (3) Review and make recommendations regarding proposed city council action
- implementing said comprehensive plan pursuant to subsection (c) of this section.
- (b)(1) The city council shall adopt, and may from time to time modify, a comprehensive
- plan setting forth in graphic and textual form policies to govern the future physical
- development of the city. Such plan may cover the entire city and all of its functions and
- 455 services or may consist of a combination of plans governing specific functions and services
- or specific geographic areas which together cover the entire city and all of its functions and
- 457 services.
- 458 (2) Upon receipt from the mayor of a proposed comprehensive plan or proposed
- 459 modification of the existing plan, the city council shall hold a public hearing on the
- proposed comprehensive plan or modification and shall adopt it by resolution with or
- without amendment. The comprehensive plan shall serve as a nonbinding guide to all
- future city council action concerning land use and development regulations, urban renewal
- programs and expenditures for capital improvements.
- 464 (c) The city council may by ordinance adopt land use and development regulations
- including, but not limited to, an official map and zoning and subdivision regulations.
- 466 (d) The city council may by ordinance provide for redevelopment, rehabilitation,
- 467 conservation and renewal programs for:
- 468 (1) The alleviation or prevention of slums, obsolescence, blight or other conditions of
- deterioration; and
- 470 (2) The achievement of the most appropriate use of land.

471 SECTION 3.03. 472 Administrative duties of mayor. 473 The mayor shall: (1) Be the executive head of the city government, responsible for the efficient and orderly 474 administration of the city's affairs. 475 476 (2) Be responsible for the enforcement of laws, rules and regulations, ordinances and 477 franchises in the city, and the city attorney shall take such legal actions as the mayor may 478 direct for such purposes. 479 (3) Have the authority with the approval of city council to appoint and remove department 480 heads; provided, however, that if the mayor fails to appoint a department head within 120 481 days of vacancy, the city council may vote to appoint that department head; 482 (4) Have authority to appoint, promote, demote, transfer, suspend and remove all officers 483 and employees, except department heads, and to direct and control their work, except as 484 otherwise provided in the charter. 485 (5) Submit to the city council annual budgets, reports, and such other information as the 486 city council may require. The mayor shall have authority to make allotments of funds 487 within the limits of appropriations and no expenditure shall be made without the mayor's 488 approval. 489 (6) If no other employee is designated as purchasing agent, to act as purchasing agent for 490 the city.

- 491 (7) He or she may conduct inquiries and investigations into the conduct of the city's affairs
- and shall have such other powers and duties as may be provided by ordinances not
- inconsistent with this charter.

SECTION 3.04.

495 City attorney.

The mayor shall appoint a city attorney with the approval of the city council, together with such assistant city attorneys as may be authorized. The city attorney shall be responsible for representing and defending the city in all litigation in which the city is a part and shall advise the city council, mayor and other officers and employees of the city concerning legal aspects of the city's affairs.

SECTION 3.05.

Other officers and employees.

After receiving the written recommendations of the mayor, the city council may establish by ordinance offices and positions of employment and may abolish, combine or modify them in accordance with such recommendations. The powers and duties of such offices and positions of employment may be defined by ordinance, and if not defined by ordinance shall be defined in formal rules and regulations issued by the mayor; in any event the mayor may require officers and employees of the city, except those appointed by and accountable to the city council, to perform such additional duties as may be considered necessary by the mayor for the proper and efficient conduct of the city's affairs. Public utilities owned or operated by the city may be under the supervision of the mayor and employees appointed by the mayor or may be under boards or commissions appointed by and answerable to the city council, as provided by ordinance. The salaries of all employees of the city shall be fixed by ordinance under a pay plan applying uniformly to all employees having similar responsibilities and doing like work.

516 **SECTION 3.06.**

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Appointment, suspension and removal of employees.

All employees of the city, except as otherwise provided in this charter, shall be appointed, promoted, demoted, transferred, suspended and removed by the mayor. During a suspension an employee's salary may be reduced or eliminated, as determined by the mayor. Before suspending for more than 30 days or removing an employee, the mayor shall serve the employee with a written notice of intention to suspend or remove him or her containing a clear statement of the grounds for such proposed action and notification that the employee may appeal to the city council by filing, within ten days, with the city clerk written notice of his or her intention to do so. The decisions of the city council in cases of such appeals by employees shall be final. The mayor shall provide in writing to the city council, within ten days, any appointment, promotion, demotion, transfer, suspension or removal of any employee along with reasons for doing so.

529 **SECTION 3.07.**

Oath of office.

Before a person takes any office in the city government, he or she shall take, subscribe to,

and file with the city clerk the following oath or affirmation:

"I [name of affiant] do solemnly swear (or affirm) that I faithfully discharge the duties of

the office of ______, and that I will in all respects observe the provisions of

the charter and ordinances of the City of Statham, and that I will support and defend the

Constitution and the laws of the State of Georgia and of the United States."

537 **SECTION 3.08.**

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Political activity prohibited.

No officer or employee of the city other than the mayor and councilmembers shall continue in the employment of the city after becoming a candidate for nomination or election to any public office. No person shall directly or indirectly give, render, or pay any money, service or other valuable consideration to any person for or on account of or in connection with any test, appointment, proposed appointment, promotion, or proposed promotion to any office or position of the city government. No person shall orally, by letter, or otherwise solicit or be in any manner concerned in soliciting any assessment, subscription or contribution for any political party or political purpose from any officer or employee of the city. An officer or employee of the city, other than the mayor and councilmember, shall not make any contribution to the campaign funds of any candidate in any city election, and shall not take part in the management, affairs or political campaign of any city election, other than in the exercise of his or her rights as a citizen to express his or her opinions and to cast his or her vote. Political campaigning shall not be allowed during city council meetings, meetings of any committee or employees of the city or any other meetings involving official city business. Candidates for office, including those currently serving as mayor or city councilmember, may rent city-owned or controlled facilities for political campaigning purposes subject to the rules and regulations for renting of city facilities for the general public. Nothing contained herein shall prevent or prohibit candidates for office from conducting political campaigning or related activities during special events, festivals, or other community events, whether conducted or sponsored by the city.

559	ARTICLE IV.
560	FISCAL ADMINISTRATION
561	SECTION 4.01.
562	Fiscal year.
563	The fiscal year of the city government shall begin on the first day of July and shall end on
564	the thirtieth day of June of the succeeding year, but another fiscal year may be fixed by
565	ordinance for the entire city government or for any utility.
566	SECTION 4.02.
567	Mayor to submit annual budget.
568	On or before a date fixed by the city council but not later than 45 days prior to the beginning
569	of each fiscal year, the mayor shall submit to the city council a proposed budget for the next
570	fiscal year, showing separately for the general fund, each utility, and each other fund the
571	following:
572	(1) Revenue and expenditures during the preceding fiscal year;
573	(2) Appropriations and estimated revenue and expenditures for the current fiscal year;
574	(3) Estimated revenue and recommended expenditures for the next fiscal year;
575	(4) A comparative statement of the assets, liabilities, reserves, and surplus at the end of the
576	preceding year and estimated assets, liabilities, reserves, and surplus at the end of the
577	current fiscal year; and
578	(5) Such other information and data, such as work programs and unit costs, in justification
579	of recommended expenditures, as may be considered necessary by the mayor or requested
580	by the city council. The mayor may recommend and estimate additional revenue measures,
581	providing such estimates are separated clearly from normal revenue estimates. The budget

shall be accompanied by a message from the mayor containing a statement of the general fiscal policies of the city, the important features of the budget, explanations of major changes recommended for the next fiscal year, a general summary of the budget and such other comments and information as he or she may deem pertinent. A sufficient number of copies of the mayor's message shall be reproduced to furnish a copy to any person desiring one, at cost of reproduction, and a copy of the budget in full shall be filed with the city council and furnished to each councilmember.

SECTION 4.03.

Public hearing.

After receiving the budget from the mayor, the city council shall fix a time and place for a public hearing thereon and shall cause a public notice thereof to be posted at a public place designated by the city council at least ten days in advance of the date of the hearing. The public hearing shall be held before the city council at the stated time and place, and all persons present shall be given an opportunity to be heard.

SECTION 4.04.

597 Action by council on budget.

After the public hearing and before the beginning of the next fiscal year the city council shall adopt an appropriation ordinance, based on the mayor's budget with such modifications as the city council considers necessary or desirable. The city council shall not make any appropriations in excess of estimated revenue, except to provide for an actual emergency threatening the health, property or lives of the inhabitants of the city; providing the city council unanimously agrees there is such an emergency. If emergency conditions prevent the adoption of an appropriation ordinance before the beginning of the new fiscal year, the

appropriations for the last fiscal year shall become the appropriations for the new fiscal year, subject to amendment as provided in this section. Amendments may be made to the original appropriation ordinance at any time during a current fiscal year after a public hearing before the city council on five days' notice posted at a public place designated by the city council, provided that increased appropriations may be made only after the mayor has certified in writing that a sufficient amount of unappropriated revenue will be available, except for emergency appropriations as provided above. Any portion of an annual appropriation remaining unexpended and unencumbered at the close of a fiscal year shall lapse and be credited to the general fund, except that any balance remaining in any other fund at the end of a fiscal year may remain to the credit of that fund and be subject to further appropriation. At the end of each month the mayor shall submit a detailed budget report to the city council, showing estimated and actual receipts and expenditures or encumbrances for that month and the fiscal year to the end of that month, as well as the amount encumbered or expended in excess of any of the itemized estimates of expenditures supporting the appropriations.

SECTION 4.05.

620 Allotments.

No contracts or purchases, except those made by the city council, may be made in excess of the amount permitted by such purchasing policy established by the city council. In no event may contracts or purchases be made in excess of appropriations. Any expenditures except for salaries and wages may be reduced or eliminated through such allotment control.

625	SECTION 4.06.
626	Contracts and purchasing.
627	The city council may by ordinance establish contracting and purchasing procedures;
628	provided, however, that no contract with the city shall be binding on the city unless:
629	(1) It is in writing;
630	(2) It is drawn by or submitted and reviewed by the city attorney, and as a matter of
631	course, is signed by the city attorney to indicate approval of the form;
632	(3) It is reviewed as to substance by the mayor, or the mayor's designee, and city council
633	and the director of the department most affected by the contract, signed by such director
634	to indicate approval as to substance, and signed by the mayor;
635	(4) The expenditure has been approved in accordance with the city's financial and
636	purchasing policies; and
637	(5) It is attested to by the city clerk.
638	SECTION 4.07.
639	Sale of city property.
640	The mayor may sell any city property which is obsolete, surplus or unusable if the acquisition
641	cost of such property did not exceed \$500.00, without taking bids, but sealed bids shall be
642	taken or a public auction shall be held for any sale of property having an acquisition cost of
643	more than \$500.00; provided that any sale of real estate shall be subject to approval by the
644	city council. Notwithstanding the foregoing, the sale of any city property shall be made in
645	conformance with Georgia law.

646 **SECTION 4.08.** 647 Annual audit. 648 The city council shall employ a certified public accountant to make an annual audit of all 649 financial books and records of the city. The accountant shall file his or her report with the 650 city council, at a time agreed to between him or her and the city council, and shall prepare 651 a summary of the report which shall be posted in a public place designated by the city 652 council. 653 SECTION 4.09. 654 Property tax. 655 The city council may assess, levy and collect an ad valorem tax on all real and personal 656 property within the corporate limits of the city that is subject to such taxation by the state and county. This tax is for the purpose of raising revenues to defray the costs of operating the 657 658 city government, of providing governmental services, for the repayment of principal and 659 interest on general obligations, and for any other public purpose as determined by the city 660 council in its discretion. 661 SECTION 4.10. 662 Millage rate; due dates; payment methods. 663 The city council, by ordinance, shall establish a millage rate for the property tax, a due date, 664

The city council, by ordinance, shall establish a millage rate for the property tax, a due date, and the time period within which these taxes must be paid. The city council, by ordinance, may provide for the payment of these taxes by installments or in one lump sum, as well as authorize the voluntary payment of taxes prior to the time when due.

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SECTION 4.11.

Occupation and business taxes.

The city council, by ordinance, shall have the power to levy such occupation or business taxes as are not denied by law. Such taxes may be levied on both individuals and corporations who transact business in this city or who practice or offer to practice any profession or calling within the city to the extent such persons have a constitutionally sufficient nexus to this city to be so taxed. The city council may classify businesses, occupations, professions or callings for the purpose of such taxation in any way which may be lawful and may compel the payment of such taxes as provided in Section 4.17 of this charter.

SECTION 4.12.

Licenses; permits; fees.

The city council by ordinance shall have the power to require any individual or corporation who transacts business in the city or who practices or offers to practice any profession or calling within the city to obtain a license or permit for such activity from the city and to pay a reasonable fee for such license or permit where such activities are not now regulated by general law in such a way as to preclude city regulations. Such fees may reflect the total cost to the city of regulating the activity and, if unpaid, shall be collected as provided by ordinance. The city council by ordinance may establish reasonable requirements for obtaining or keeping such licenses as the public health, safety and welfare necessitate.

SECTION 4.13.

Franchises.

The city council shall have the power to grant franchises for the use of the city's public ways for the purposes of railroads, street railways, telephone companies, electric companies, cable television, gas companies, transportation companies and other similar organizations. The city council shall determine the duration, terms, whether the same shall be exclusive or nonexclusive, and the consideration for such franchises; provided, however, no franchise shall be granted unless the city receives just and adequate compensation therefore. The city council shall provide for the registration of all franchises with the city clerk. The city council may provide by ordinance for the registration within a reasonable time of all franchises previously granted.

SECTION 4.14.

Service charges.

The city council by ordinance shall have the power to assess and collect fees, charges, and tolls for sewers, sanitary and health services, or any other services provided or made available inside and outside the city limits of the city. If unpaid, such charges shall be collected as provided in Section 4.17 of this charter.

SECTION 4.15.

705 Special assessments.

The city council, by ordinance, shall have the power to assess and collect the cost of constructing, reconstructing, widening, or improving any public way, street, sidewalk, curbing, gutters, sewers, or other utility mains and appurtenances from the abutting property

owners under such terms and conditions as are reasonable. If unpaid, such charges shall be collected as provided in Section 4.17 of this charter.

711 **SECTION 4.16.**

712 Construction; other taxes.

The city shall be empowered to levy any other tax allowed now or hereafter by law, and the specific mention of any right, power or authority in this article shall not be construed as limiting in any way the general powers of the city to govern its local affairs.

716 **SECTION 4.17.**

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Collection of delinquent taxes and fees.

The city council, by ordinance, may provide generally for the collection of delinquent taxes, fees, or other revenue due the city under Sections 4.09 through 4.16 of this charter by whatever reasonable means as are not precluded by law. This shall include providing for the dates when the taxes or fees are due; late penalties or interest; issuance and execution of writs of fieri facias; creation and priority of liens; making delinquent taxes and fees personal debts of the persons required to pay the taxes or fees imposed; revoking city licenses for failure to pay any city taxes or fees; and providing for the assignment or transfer of tax executions.

725 **SECTION 4.18.**

General obligation bonds.

The city council shall have the power to issue bonds for the purpose of raising revenue to carry out any project, program or venture authorized under this charter or the laws of the

state. Such bonding authority shall be exercised in accordance with the laws governing bond

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730 issuance by municipalities in effect at the time said issue is undertaken. 731 **SECTION 4.19.** 732 Revenue bonds. 733 Revenue bonds may be issued by the city council as state law now or hereafter provides. Such bonds are to be paid out of any revenue produced by the project, program or venture 734 735 for which they were issued. 736 **SECTION 4.20.** Short-term loans. 737 738 The city may obtain short-term loans and repay such loans not later than December 31 of 739 each year, unless otherwise provided by law. 740 **SECTION 4.21.** 741 Disbursements by checks. 742 All city checks and drafts shall be signed by two officers including, the mayor, the city 743 administrator or the city clerk. In the absence or unavailability of the mayor, the vice-mayor 744 may sign in the place of the mayor.

745 SECTION 4.22. 746 Official depository. 747 The city council shall designate an official depository or depositories for deposit and 748 safekeeping of the funds of the city and may require such collateral security as it deems 749 necessary. 750 ARTICLE V. 751 MUNICIPAL COURT 752 SECTION 5.01. 753 Creation; name. 754 There shall be a court to be known as the Municipal Court of the City of Statham. 755 SECTION 5.02. 756 Municipal judge; associate judge. 757 The municipal court shall be presided over by a municipal judge or such part-time, full-time, 758 or stand-by judges as shall be provided by ordinance. To the maximum extent permitted by 759 general law, the method of selection and terms of such judges shall be provided by

ordinance. No person shall be qualified or eligible to serve as a judge of the municipal court

unless he or she shall have attained the 21 years of age, shall be a member of the State Bar

of Georgia, and shall possess all qualifications required by law. All judges shall be

appointed by mayor and approved by the city council. Before assuming office, each judge

shall take an oath that he or she will honestly and faithfully discharge the duties of his or her

office to the best of his or her ability and without fear, favor or partiality.

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766 SECTION 5.03.
 767 Convening.

768 The municipal court shall be convened at regular intervals as provided by ordinance.

769 **SECTION 5.04.**

Jurisdiction; powers.

- 771 (a) The municipal court shall try and punish violations of this charter, all city ordinances,
- and such other violations as provided by law.
- 773 (b) The municipal court shall have authority to punish those in its presence for contempt, by
- fine, as allowed by law, or 15 of imprisonment and labor on the public works of the city, or
- by both fine and imprisonment.
- 776 (c) The municipal court may fix punishments for offenses within its jurisdiction by fine in
- an amount not to exceed \$1,000.00 or by imprisonment for up to 12 months in jail or any
- combination thereof or by labor on the public works of the city for one year, or alternative
- sentencing as allowed by law.
- 780 (d) The municipal court shall have authority to establish a schedule of fees to defray the cost
- of operation and shall be entitled to reimbursement of the cost of meals, transportation, and
- 782 caretaking of prisoners bound over to state or superior courts for violations of state law.
- 783 (e) The municipal court shall have authority to establish bail and recognizances to ensure
- 784 the presence of those charged with violations before said court and shall have discretionary
- authority to accept cash or personal or real property as surety for the appearance of persons
- 786 charged with violations. Whenever any person shall give bail for his or her appearance and
- shall fail to appear at the time fixed for trial, his or her bond shall be forfeited by the judge
- 788 presiding at such time, and an execution issued thereon by serving the defendant and his or
- her sureties with a rule nisi, at least two days before a hearing on the rule. In the event that

cash or property is accepted in lieu of bond for security for the appearance of a defendant at trial, and if such defendant fails to appear at the time and place fixed for trial, the cash so deposited shall be on order of the judge declared forfeited to the city, or the property so deposited shall have a lien against it for the value forfeited which lien shall be enforceable

- in the same manner and to the same extent as a lien for city property taxes.
- 795 (f) The municipal court shall have the same authority as superior courts to compel the 796 production of evidence in the possession of any party; to enforce obedience to its orders, 797 judgments and sentences; and to administer such oaths as are necessary.
- 798 (g) The municipal court may compel the presence of all parties necessary to a proper 799 disposal of each case by the issuance of summonses, subpoenas, and warrants which may be 800 served as executed by any officer as authorized by this charter or by law.
- 801 (h) Each judge of the municipal court shall be authorized to issue warrants for the arrest of 802 persons charged with offenses against any ordinance of the city, and each judge of the 803 municipal court shall have the same authority as a magistrate of the state to issue warrants 804 for offenses against state laws committed within the city.
- 805 (i) The municipal court is specifically vested with all the jurisdiction and powers throughout 806 the geographic area of this city granted by law to municipal courts and particularly by such 807 laws as authorize the abatement of nuisances and prosecution of traffic violations.

808 **SECTION 5.05.** 809 Appeal.

Any person aggrieved by a decision of the municipal court shall have the right to appeal, certiorari, or review as provided by law to the Superior Court of Barrow County.

812 SECTION 5.06. 813 Rules for court. 814 With the approval of the city council, the municipal court judge shall have full power and 815 authority to make reasonable rules and regulations necessary and proper to secure the efficient and successful administration of the municipal court; provided, however, that the 816 city council may adopt in part or in toto the rules and regulations applicable to the municipal 817 818 court. The rules and regulations made or adopted shall be filed with the city clerk, and shall 819 be available for public inspection, and, upon request, a copy shall be furnished to all 820 defendants in municipal court proceedings. 821 ARTICLE VI. 822 **MISCELLANEOUS** 823 SECTION 6.01. 824 General laws may be used. 825 The city council in its discretion may elect to use the provisions of any general laws of the 826 state in addition to or instead of the provisions of this charter. 827 **SECTION 6.02.** Prior ordinances and enactments. 828 829 All ordinances, resolutions, rules and regulations now in force in the city consistent with this charter are hereby declared valid and of full effect and force until amended or repealed by 830 831 the city council.

832 SECTION 6.03. 833 Severability. 834 If any article, section, subsection, paragraph, sentence, or part, of this charter shall be held to be invalid or unconstitutional, such invalidity or unconstitutionality shall not affect or 835 impair other parts of this charter unless it clearly appears that such other parts are wholly and 836 837 necessarily dependent upon the part or parts held to be invalid or unconstitutional, it being the legislative intent in enacting this charter that each article, section, subsection, paragraph, 838 839 sentence, or part thereof, be enacted separately and independently of each other. 840 **SECTION 6.04.** 841 Specific repealer. 842 An Act to provide a new charter for the City of Statham, Georgia, approved April 21, 1967 843 (Ga. L. 1967, p. 3326), is hereby repealed in its entirety; and all amendatory acts thereto are likewise repealed in their entirety. 844 845 SECTION 6.05. 846 General repealer. 847 All laws and parts of laws in conflict with this charter are repealed.